

COMMITTEE WORKSHOP
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)
)
Informational Proceeding and)
Preparation of the 2004 Integrated) Docket No.
Energy Policy Report (IEPR) Update) 03-IEP-01
)
Re: 2004 Transmission Update)
White Paper)
_____)

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY BLDG.
CENTRAL VALLEY ROOM, SECOND FLOOR
1001 I STREET
SACRAMENTO, CALIFORNIA

MONDAY, AUGUST 23, 2004

9:14 A.M.

Reported by:
Peter Petty
Contract No. 150-04-002

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

COMMISSIONERS PRESENT

John Geesman, Presiding Member

James Boyd, Associate Member

ADVISORS PRESENT

Melissa Ann Jones

Michael Smith

STAFF and CONTRACTORS PRESENT

Judy Grau

Sandra Fromm

ALSO PRESENT

Keith Demetrak
California Department of Parks and Recreation

Jane Turnbull
California League of Women Voters

David Parquet
Babcock & Brown

David Geier
San Diego Gas and Electric

J. "Mohan" Kondragunta
Southern California Edison Company

Les Guliassi
Pacific Gas and Electric Company

Armando Perez
California Independent System Operator

Gayatri Margaret Schilberg
JBS Energy, Inc.
representing The Utility Reform Network

ALSO PRESENT

Bob Burt
Bobburt Energy Consulting Service
Insulation Contractors Association

Edmond Chang
Flynn Resources Consultants, Inc.
Bay Area Municipal Transmission Group

Jack Pigott
Calpine, Inc.

Mark Ward
Los Angeles Department of Water and Power

Manuel Alvarez
Southern California Edison Company

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P R O C E E D I N G S

9:14 a.m.

MS. WYMAN: If by chance you hear a siren or an alarm or I come running in, you need to follow me out. And the easiest way of doing that is going through the doors in the back of the room; we'll walk down the stairs; we'll go out the front doors and over to the park.

For those on webcasting we will probably just have a sign on the placard that says due to an emergency we will reconvene at a later time.

For those of you who are located in this building, out the doors and to your left are the restrooms. The cafeteria is downstairs. We will be providing water later on. I apologize for not having coffee; the coffee pot disappeared. So, we tried.

We are having your hearings webcast and if you have any questions and you are participating via webcast you can write your questions to our staff on air at arb.ca.gov and we will print out your questions and staff will read them out or hand them over to the Commissioners.

With that, if you have any other questions I'm going to be in and out. My name is

1 Sue Wyman and I work with the Air Resources Board.

2 Thank you.

3 MS. FROMM: Good morning, I'm Sandra
4 Fromm; I'm the Assistant Program Manager for the
5 2004 Integrated Energy Policy Report. I'd like to
6 welcome you here today and thank you for your
7 participation.

8 Today's workshop will be on
9 transmission. We'll have two additional workshops
10 later this week, one on aging power plants and the
11 other one on renewables. We expect that a draft
12 Committee document will be released September
13 15th, and we'll have hearings around this date to
14 take public input. And October 20th we'll release
15 the Committee document. And it will be considered
16 for adoption on November 3rd.

17 For today's workshop you can participate
18 by calling in. The number is 1-888-658-8648; the
19 passcode is 30284; or you can email us at
20 ieprehearing, that would be all one word,
21 @energy.state.ca.us. And if you're here today you
22 can fill out these blue cards if you'd like to
23 speak today. If you don't want to speak but would
24 like to leave some comments we also have a comment
25 sheet at the back of the room.

1 The presentations made by staff today
2 will be posted on the web. And there are also
3 different copies of their presentation along with
4 the transmission report at the back table in the
5 room.

6 With that I'd like to turn the workshop
7 over to the Committee.

8 PRESIDING MEMBER GEESMAN: Thank you,
9 Sandra. I'm John Geesman, the Presiding Member of
10 the Commission's Integrated Energy Policy Report.
11 To my right is Commissioner Jim Boyd, the
12 Associate Member, and the Presiding Member of the
13 Commission's 2003 Integrated Energy Policy Report
14 Committee.

15 This is an update to the 2003 report.
16 As Sandra indicated, today's subject is
17 transmission. Before we get into that I would
18 like to thank the ARB and Secretary Tamminen from
19 Cal/EPA for making these facilities available to
20 us. We've moved our process this over to the
21 Cal/EPA Auditorium in order to better facilitate
22 webcasting the proceeding.

23 We apologize to those of you in the
24 audience for that more imperial feel this venue
25 has than the Energy Commission's hearing room.

1 But if you would speak loudly i believe the
2 microphones operate the same way those at our
3 place do. Just make certain the green light is
4 turned on before you address us.

5 We have written comments due, Sandra --
6 do we have a deadline for written comments?

7 The deadline for written comments on the
8 report will be September 2nd. I'd encourage you
9 to provide your comments to us in writing. They
10 are all read and carefully evaluated.

11 With that, Commissioner Boyd, do you
12 have anything to introduce with?

13 ASSOCIATE MEMBER BOYD: Just to add to y
14 our welcome to everybody. Thank you for being
15 here. This is a workshop. It's supposed to be
16 fairly informal, and as Commissioner Geesman, this
17 is an awful formal imperial place. I took my coat
18 off to make you feel more comfortable. Also
19 because it's sticky out there.

20 In any event, I look forward to the
21 input we get today. And with that, Commissioner
22 Geesman, I turn it back to you.

23 PRESIDING MEMBER GEESMAN: The first
24 presentation is from the staff. Judy, where are
25 you?

1 MS. GRAU: Okay, I'm Judy Grau with the
2 Commission Staff. And I'd like to begin -- sorry,
3 I've got to kind of address everybody so my head
4 will be turning back and forth. Hopefully the
5 mike will catch it.

6 I'd like to begin actually first by
7 thanking all of the staff who participated in
8 bringing together our white paper, which there are
9 copies on the back table.

10 We are assuming that many of you have
11 had the change to at least become familiar with
12 it, so my presentation will assume that you do
13 have some familiarity with it.

14 I'd like to begin by thanking the staff
15 who participated in the development of the report.
16 First of all, Kristy Chew, Don Kondoleon, Mark
17 Hesters, Bob Strand and Clare Laufenberg-Gallardo.
18 And I believe they're all here in the audience
19 today.

20 We have some contractor support from
21 Lynn Alexander of LMA Consulting; and Susan Lee of
22 Aspen Environmental Group.

23 Our cartography support was from Jacque
24 Gilbreath and Terry Rose. And finally, our
25 editing and publication support was from Elizabeth

1 Parkhurst who is here, as well as Mignon Marks,
2 Evelyn Johnson and Wilma Lee.

3 I've got sound effects in here; my son
4 had some fun with my presentation over the
5 weekend.

6 Okay, so we have four topics we're going
7 to cover today. Sort of an overview of the report
8 process; a summary of the recommendations;
9 reiterate the workshop questions, which are also
10 on a handout in the back; and then talk about next
11 steps.

12 And so general approach, we started with
13 the 2003 energy report which was our first of the
14 biennial reports. And we used those
15 recommendations as our starting point for this
16 year's update work.

17 In terms of background reports we had
18 four consultant reports to help focus the workshop
19 topics and to begin building our record for this
20 2004 update.

21 We did have a total of four workshops,
22 beginning November 2003, and then one each in
23 April, May and June on transmission. And we used
24 those as an opportunity to receive oral feedback
25 from stakeholders and interested parties, many of

1 whom are here this morning.

2 And then finally we had a written
3 comment period before and after each workshop to
4 enable people who couldn't be here to provide some
5 input to be docketed. And speaking of which,
6 already for today's workshop we have received two
7 sets of comments that have been docketed. I don't
8 believe they have been posted on our website, but
9 they will be by the end of today. And they are
10 from Donald Clary and from David Parquet -- is it
11 Parquet or Parquet?

12 MR. PARQUET: The second.

13 MS. GRAU: Parquet, okay, who will also
14 be making some remarks this morning.

15 And so what I'd like to do is just go
16 through each of the major chapters in the report
17 and sort of summarize our staff recommendations.
18 First, chapter 2 on strategic benefits and long-
19 term transmission planning. We had five major
20 recommendations.

21 The first was to conduct biennial
22 examination of long-term needs; to conduct an
23 annual examination of short-term projects; explore
24 the use of a social discount rate to evaluate
25 transmission benefits; explore the quantification

1 of insurance value provided by transmission; and
2 other strategic benefits that heretofore may not
3 have been quantified. And to continue the
4 development of a transmission vision.

5 Chapter 3 covers transmission corridor
6 planning and development. And we had five major
7 recommendations from there.

8 The first is to conduct corridor studies
9 on high priority corridors. And most
10 significantly among them is the Tehachapi wind
11 resource area. Second, to investigate corridors
12 and right-of-way banking with instate and federal
13 lands. Third, to investigate the IOU's ability to
14 hold property in the ratebase. Fourth is to
15 investigate the land banking concept for
16 transmission corridors. And fifth, to coordinate
17 state-led corridor planning efforts with the
18 California Independent System Operator planning
19 process.

20 There you go, another sound effect.

21 (Laughter.)

22 MS. GRAU: Okay, chapter 4, alternatives
23 to transmission. We had two major
24 recommendations.

25 The first was to establish a mechanism

1 for insuring early and effective stakeholder
2 involvement in the planning process for specific
3 projects. And second, to provide for early
4 recognition of system problems in order to
5 facilitate effective identification of
6 alternatives.

7 And chapter 5, physical system needs.
8 Our primary recommendations are to continue
9 updating the transmission project watch list.
10 That watch list was created by the three energy
11 agencies involved in the energy action plan, the
12 state energy action plan. And that would be the
13 Energy Commission, the Public Utilities
14 Commission, the California Power Authority, and
15 then also the California Independent System
16 Operator participates in that.

17 The second recommendation, to provide
18 independent review of the work in the Public
19 Utilities' proceeding, their investigation 00-11-
20 001. That has, I think it's phase 6 is Tehachapi.

21 Third is to investigate the formation of
22 a Salton Sea study group similar to the one that
23 was formed for Tehachapi. And fourth, to
24 investigate the operational issues associated with
25 renewables integration.

1 All right, and so now turning to the
2 workshop questions, we do have those on handout in
3 the back, but I will go over them, especially for
4 the people listening in who may not have them in
5 front of them.

6 We had some general questions which we
7 would like anybody to give us some feedback on;
8 and then we also had specific questions for each
9 chapter.

10 So beginning with the general questions,
11 did the Commission Staff accurately capture
12 parties' input in this proceeding. Are there
13 other relevant points to be included. Did the
14 staff draw appropriate conclusions from the record
15 to date. Did the staff identify the appropriate
16 next steps and future actions. And how should the
17 state implement its recommended next steps.

18 And then specifically on chapter 2, what
19 steps are necessary to engage in long-term
20 transmission planning in the 2005 energy report
21 process. And is the use of a social discount
22 rate, when evaluating transmission system
23 additions, an appropriate method to reflect the
24 long useful life, 30 to 50 years or more, and the
25 public goods nature of transmission investments.

1 And if so, under what conditions. And if so, what
2 is the appropriate percentage rate to use.

3 On chapter 3 on corridor planning, do
4 you agree with Commission Staff's recommendation
5 number one on page 39 of our report, our white
6 paper, to conduct corridor or right-of-way studies
7 on selected projects, including the Tehachapi wind
8 resource area; why or why not.

9 How should the Energy Commission work
10 with the appropriate state and federal agencies to
11 develop a policy for designating utility corridors
12 across state or federally owned land. And with
13 respect to the property held by investor-owned
14 utilities in their ratebases for future use, is
15 the current time limit of five years appropriate;
16 why or why not.

17 And should the staff investigate the
18 consequences of the Public Utilities Commission
19 decision 87-12-066 and the assertions that this
20 decision prevents utilities from including
21 property in their ratebases indefinitely.

22 Next, how can the concepts of sight,
23 land, right-of-way banking, state adoption of
24 corridors and program environmental impact reports
25 help foster better regional and local transmission

1 planning and development. What other concepts
2 should the Energy Commission investigate. And how
3 can the state begin facilitating the incorporation
4 of state, local and regional electricity
5 infrastructure planning.

6 And how should corridor planning be
7 incorporated into the Cal-ISO grid planning
8 process.

9 I'm sorry, one more on chapter 3. Is it
10 appropriate for the Energy Commission to address
11 the issue of multi-use corridor planning that
12 considers other forms of public infrastructure,
13 such as natural gas pipelines, telecommunications
14 and transportation.

15 And then on chapter 4, what specific
16 mechanisms should the Energy Commission use to
17 insure early and well publicized stakeholder
18 meetings in the project area.

19 On chapter 5, should a study group be
20 formed to develop a transmission plan for the
21 Salton Sea geothermal resource area. If so, who
22 should be included and what should the group's
23 objectives, including timing, be.

24 And with respect to operational issues
25 associated with integrating a large number of

1 renewables into California's transmission system,
2 what are some of the experiences and best
3 practices of others that the Energy Commission
4 should consider. And how do those lessons learned
5 apply to California.

6 And then specifically with respect to
7 the Tehachapi wind resource area, does SCE,
8 Southern California Edison, see any barriers to
9 submitting its certificate of public convenience
10 and necessity filing by December 2004. And if
11 they do see barriers, what can be done to address
12 them.

13 In support of the goal of 20 percent
14 renewable energy by 2010, when would an analysis
15 to determine whether adding a fourth circuit to
16 path 26 need to be completed to determine whether
17 the additional circuit could provide an outlet for
18 wind sales to PG&E. Is PG&E planning to pursue
19 this option; why or why not.

20 And how is the possible development or
21 purchase of wind from the Tehachapi area to meet
22 Los Angeles Department of Water and Power's
23 renewable portfolio standard being incorporated
24 into transmission planning for the Tehachapi area.

25 And so our next steps, Sandra mentioned

1 some of these. I'll just continue on with that
2 thought. We'd like to hear from our invited
3 speakers now. We had the agenda -- we already had
4 at least one person be added to the agenda.
5 They'll go after the ones already listed. That's
6 Armie Perez of the California ISO. And other
7 others. And then we'd like to hear from other
8 members of the public.

9 As Sandra mentioned, our draft summary
10 document should be released September 15th. And
11 that summary document will include the other two
12 major topic areas for this 2004 update, which is
13 aging power plants and renewables.

14 And then finally the hearings around the
15 state, so choose your favorite venue. And we hope
16 to receive comments from everybody there.

17 And then, also as Sandra mentioned, the
18 release of the final Committee document will be
19 October 20th. Consideration for adoption by the
20 full Commission November 3rd. And then we are
21 going to transmit our final document to the
22 Governor in November.

23 And my son wanted this one in here. And
24 always the entrepreneur.

25 (Laughter.)

1 MS. GRAU: He's 11 years old, so he's
2 not old enough to work anyway. All right, thank
3 you.

4 So do we have any questions, or would
5 you like to go right on to our speakers? If
6 there's no questions for me we'll just move on.

7 PRESIDING MEMBER GEESMAN: Thanks, Judy.

8 MS. GRAU: All right, thank you.

9 PRESIDING MEMBER GEESMAN: First one up
10 on my list is Keith Demetrak, California
11 Department of Parks and Recreation.

12 MR. DEMETRAK: Well, good morning,
13 Members of the Commission. My name is Keith
14 Demetrak; I'm Chief of Planning for California
15 State Parks. And I was asked by staff of the
16 Energy Commission to address the Commission on the
17 question of how should the Energy Commission work
18 with the appropriate state and federal agencies to
19 develop a policy for designating utility corridors
20 across state of federally owned land. And I guess
21 the short answer to that question would be
22 closely.

23 Let me say that, at least speaking for
24 State Parks, and I won't speak for Forest Service
25 lands or National Parks, although I think we share

1 a common mission, at least with the National Park
2 Service, that we consider these parks as special
3 places.

4 We consider the placement of a utility
5 corridor or any intrusion in the park for a
6 nonpark purpose in much the same fashion as you
7 would look at a crossing of a national cemetery or
8 a national cathedral in much the same manner.

9 However, we're also mindful of the
10 state's needs for energy, water and all the things
11 associated with a growing population. There are
12 certain regulatory and policy requirements that we
13 consider in addressing the question of utility
14 corridors and transmissions across state park
15 property, some of which are statutory, some of
16 which are policy.

17 There is a Commission policy, that's the
18 California State Park and Recreation Commission,
19 on undergrounding of utilities. And quite
20 frankly, we're finding in some cases that's
21 probably not the best alternative. It's Roman
22 numeral III.8. And it essentially says that
23 utilities shall be placed underground in units of
24 the State Park System, exceptions may be permitted
25 by the option of the Director.

1 In terms of the regulatory kinds of
2 things there are probably three requirements that
3 we look at. The California Public Park
4 Preservation Act of 1971 provides that a public
5 agency that acquires public parkland for nonpark
6 use must either pay compensation that is
7 sufficient to acquire substantial equivalent
8 substitute parkland or provide substitute parkland
9 of comparable characteristics.

10 Similarly, Public Resources Code 5024
11 and 5024.5 related to CEQA requires a state agency
12 that proposes a project which may result in
13 adverse effects on historical resources listed or
14 eligible for listing in the National Register of
15 Historic Places or the California Register of
16 Historic Resources to consult with the State
17 Historic Preservation Office and to identify
18 feasible and prudent measures that will eliminate
19 or mitigate the adverse impacts.

20 And then finally, at the federal level,
21 the Act that set up the land and water
22 conservation fund provides federal moneys for
23 which many of our parks or portions of parks
24 require, and that's the -- I can give you the
25 citation later if you'd like -- has a requirement

1 that the Act prohibits the conversion to a
2 nonrecreational purpose or property acquired or
3 developed with these grants without the approval
4 of the Department of the Interior.

5 Section 6F directs the Department of the
6 Interior to insure that replacement lands of equal
7 value, monetary, that is, location and usefulness
8 are provided as conditions to such conversions and
9 so forth and so on.

10 So we are bound by certain state and
11 federal laws and statutes, as well as policy, to
12 closely consider the question of transmissions
13 across State Park properties.

14 And I should also indicate that state
15 parks are divided into eight classifications and
16 three subclassifications. It's everything from
17 the major classifications are things like state
18 parks, state reserves, state seashore, wayside
19 campground, state historic parks, state beaches,
20 state recreation area and state reserve.

21 The three subclassifications, that is
22 classifications that are found within the
23 boundaries of existing park units are state
24 wilderness, state natural preserve and state
25 cultural preserve.

1 And looking at a statewide policy for
2 the transmission lines or corridors across state
3 park properties I think the things that come most
4 to mind are to avoid those resources and
5 particularly as maybe exemplified by the
6 classification of the most sensitive park areas.
7 That would be things like state wilderness, state
8 natural or cultural preserve, state reserve, and
9 to a certain extent, state parks.

10 To focus more on those areas there where
11 there's probably already more of a developed or
12 disturbed environment. That's going to be off-
13 highway vehicle areas, state recreation areas.

14 And, in fact, many of our state
15 recreation areas are reservoirs that were created
16 to either store water or store water for
17 hydropower and transmissions. And so you'll find
18 transmission lines already traversing these park
19 units.

20 Aside from that at the statewide level
21 the thing that we would probably look for are
22 locating transmission lines along already
23 disturbed areas, and that would be generally along
24 park roads. Because oftentimes it isn't so much
25 the initial transmission line, itself, that causes

1 us the kind of a long-range concern; it's the
2 ongoing maintenance and routine maintenance of
3 these areas and the need for additional roads and
4 traffic along undisturbed areas.

5 Beyond all that the suggestion that I
6 would most offer is to work closely with our
7 district and superintendents and our field staff.
8 Our Department, the 279 units in the State Park
9 System are divided into 18 districts. And each
10 district has one or more sectors to it.

11 In the case of Anza-Borrego, which is
12 the Colorado Desert District, and there are three
13 sectors; including one sector that is Anza-
14 Borrego, itself.

15 And what I'd like to do is just read
16 briefly to the Commission a copy of an email
17 transmittal that went between myself and the
18 sector superintendent for Anza-Borrego, Mark
19 Jorgensen. His comment was:

20 Our best luck comes from working in the
21 field with the power company representatives,
22 biologists and technical staff to meet both of our
23 missions. Mutual respect has paid off, though
24 there are still some inherent suspicions on both
25 sides. Getting familiar with each other and

1 practicing some give-and-take has worked so far.

2 We now have worked on two post-fire" -- and that's
3 the major fires that were in southern California
4 last year -- "where we are moving major lines out
5 of the canyons and roadless areas of the park over
6 to our paved or dirt roads."

7 "Statewide we are having to create new
8 corridors or replace lines, it would be beneficial
9 to consider putting utilities adjacent to paved or
10 designated dirt roads. What we have found so far
11 is that there is a lot of pole maintenance on
12 older lines and annual veg control around poles
13 for fire prevention. And in the wild areas the
14 major work often calls for work to be done by
15 helicopter."

16 "If we get lines up next to the roads it
17 makes for a situation where all the maintenance
18 work can be done from the roadside using boom
19 trucks and we don't have to get so involved with
20 the power company to mitigate impacts."

21 Further, his initial response to my
22 question about how is this working in the case of
23 Anza-Borrego and San Diego Gas and Electric, his
24 comment is: Our take on the subject is that with
25 the metro areas of San Diego, Orange County and

1 L.A. to our west and northwest, there are going to
2 be ever-increasing pressures to deliver power,
3 water and petroleum products from the interior of
4 the county to the coast."

5 "Since Anza-Borrego is about 70 miles in
6 length from north to south there are obviously
7 going to be negotiations to bring power corridors
8 across the park. Indeed we have met with SDG&E,
9 Mr. Jeff Sykes, Supervisor and Environmental
10 Coordinator, and Mr. Phil Bunch, Biologist, and
11 driven the corridor which would most likely serve
12 the needs of a future 500 kV power line."

13 "Currently there is a 69 kV line which
14 basically traverses the middle of the park in an
15 east-west direction along highway 78. On its
16 western end the park turns northwesterly up the
17 Grapevine. We discussed the concept, which the
18 Park can agree with, of increasing the 500 kV
19 using taller steel poles with longer spans than
20 the current wooden poles. The taller poles with
21 spans two to three times the current span would
22 actually have less physical impacts on the ground,
23 on archeological sites, riparian areas, wildlife
24 habitat, plant disturbance, et cetera. Although
25 they will have a much higher visual impact along

1 the corridor."

2 "We agreed in concept in the field that
3 Parks will work with SDG&E or Semptra or whatever
4 it takes to make this massive energy increase a
5 reality in the future. Where we discussed what
6 will be off-limits to new power corridors are the
7 designated state wilderness areas within Anza-
8 Borrego. The areas not designated as wilderness
9 are the margins of current power lines and along
10 paved highways and county roads."

11 "Thus the idea of putting any new power
12 lines in the park centers on placement along
13 already disturbed routes, i.e., paved highways, as
14 discussed in the energy briefing paper. We can
15 and will work with SDG&E. We've worked with them
16 successfully in (inaudible) Rancho after the big
17 fires to place the power corridor along state
18 highway 79."

19 "This allows future pole and line
20 maintenance to be done from paved roads" -- I
21 mentioned that already. We are more than willing
22 to get together with anybody any time we can bring
23 along our GIS technology with archeological sites,
24 eagle nests, bighorn lambing areas, water sources,
25 veg layers, and, yes, even power line right-of-

1 ways to discuss these."

2 So I think at the district level it can
3 work very well, and kind of a mutual respect for
4 both our mission as well as the need for the
5 energy, or whatever the corridor transmission is.

6 There are some statewide things that can
7 be done in terms of siting location with respect
8 to some of the classifications we have.

9 We can also look towards, you know, how
10 can some of these transmission corridors benefit
11 the basic mission of parks or some of these state
12 or federal areas. And that is that some of these
13 corridors can create conductivity between major
14 habitat areas. If we look long distance, that's
15 one of the greatest problems, especially facing
16 habitat these days, it's both the loss of habitat,
17 but primarily the loss of conductivity of that
18 habitat. Perhaps these long-range or long-
19 distance corridors can connect some of that,
20 particularly across private lands where we're
21 currently having problems.

22 They can also provide trail
23 opportunities. And there's, you know, trail use,
24 hiking, bike, equestrian is the single largest
25 recreation activity in California. Perhaps

1 there's some opportunity to work jointly so it
2 accomplishes not only their mission, but our long-
3 range mission, as well.

4 Do you have any questions?

5 PRESIDING MEMBER GEESMAN: We sure want
6 to thank you for your contribution. And I think
7 that when we get the transcript of the remarks
8 that you quoted from, it will prove quite helpful.

9 My question is whether or not you have a
10 regular planning process in your 200-plus units
11 that addresses electric transmission corridors; or
12 whether it's more of a project-by-project as
13 particular sponsors want to address your concerns
14 they bring those to your attention?

15 MR. DEMETRAK: Well, we do not have a
16 project, we do not have a plan in place, nor do we
17 have it scheduled to look at transmission
18 corridors across park boundaries statewide. We
19 react to them on the basis of either a hearing
20 like this where there is a proposal for how these
21 might be -- might encourage that way.

22 And I'll use, for example, the high-
23 speed rail proposal right now. We've looked at
24 what's been proposed there, and currently we're
25 looking at potential impacts on 23 park units up

1 and down the state. Obviously those cause us
2 greater or lesser concern, depending on which
3 parks are affected and how. So we would have to
4 have provided to us some idea of where the
5 potential impacts are. And then beyond that the
6 question is always going to be on a park unit-by-
7 park unit basis.

8 In the Public Resources Code it requires
9 that all park units have a general plan complete,
10 a park unit general plan completed before there is
11 a quote "permanent commitment of the resource."
12 Of the 278 units that we have in the State Park
13 System we probably have current general plans on
14 less than half of those. And, quite frankly, it
15 is a staffing issue for our Department.

16 PRESIDING MEMBER GEESMAN: If we get
17 involved on a couple of discrete corridors in a
18 planning function are there specific projects or
19 processes that you could point to that we ought to
20 consider a model? Or are there specific ones that
21 we ought to avoid because of your past experience
22 with them?

23 MR. DEMETRAK: Well, I'm sure we've all
24 experienced, you know, successes and failures
25 throughout. I think the process that's working at

1 San Diego with Anza-Borrego and San Diego Gas and
2 Electric seemed to me, at least from my remote
3 location, to be a model that's working pretty
4 well. Again, there's kind of mutual respect and
5 early communication. I think that's always the
6 key to all these kinds of potential impacts. That
7 you never want to get surprised kind of at the
8 last minute, whether it's a highway, transmission
9 line or what-have-you.

10 So, as early as possible communication
11 and then, you know, the model that's occurring at
12 San Diego I think is a good one. I will say that
13 they probably have a greater complement of staff
14 resources to deal with these kinds of potential
15 impacts with his mentioning the GIS staff and
16 inpark resource ecologist, archeologist and so
17 forth. But many of our park teams don't have that
18 full complement of staff with all those resources,
19 and so there would have to be some borrowing from
20 headquarters or one of our service centers. But,
21 as early as possible, again, we could probably
22 arrange to have that occur.

23 The other model that we use for planning
24 for all of our park units is contained in a tiny
25 handbook that we have for creating those park unit

1 general plans. I will say that it does not deal
2 that extensively with transmission corridors. It
3 deals mostly with kind of how we plan for the
4 resources that are there, and for the visitor
5 experiences that we want to create.

6 PRESIDING MEMBER GEESMAN: Well, again,
7 I want to thank you for your contribution here
8 today. I find it very helpful.

9 MR. DEMETRAK: All right. Thank you.

10 ASSOCIATE MEMBER BOYD: Keith, a
11 question or two. Good morning.

12 MR. DEMETRAK: Good morning.

13 ASSOCIATE MEMBER BOYD: Good to see you
14 again. My first question is reflecting back on
15 work I know you and I've done in the past years,
16 is -- and hopefully the answer is yes -- but, is
17 California Parks perhaps the best agency for an
18 agency like the Energy Commission to consult on
19 the multiple land owners that exist and may be
20 involved in corridor work?

21 As you were talking I was remembering
22 other work of the past few years, BLM, you know,
23 all the parts of the Department of Interior, the
24 Forest Service, et cetera, et cetera, all have
25 lands. And we've got concerns of multiple state

1 and federal agencies for the use of those lands
2 for different purposes. Fish and Game, Fish and
3 Wildlife Service, et cetera, the Wildlife
4 Conservation Board we know is a big player.

5 Can we feel pretty comfortable in
6 working with the parks people that you have a
7 pretty good handle on a lot of the requirements or
8 the nuances of dealing with such a broad base of
9 people?

10 And the main reason for asking that is
11 another favorite subject of mine, is the possible
12 multiple corridor use in maybe one more or less
13 set of broad-based planning that could possibly
14 take into account more than just transmission line
15 needs. And you already made reference to using
16 roads, hiking, biking, equestrian trails and what-
17 have-you. It's just one simple example of
18 multiple use that was referenced earlier.
19 Pipelines, et cetera, et cetera.

20 It's hard to think of a single focal
21 point to work with. And Parks comes to mind as
22 one. Is this a good source of information for us
23 on this, or are we going to have to reach out to
24 this whole encyclopedia of agencies?

25 MR. DEMETRAK: I can imagine the dilemma

1 there, and, of course, I'd like to say that Parks
2 is always the best at everything that we do, but
3 one other thought does come to mind. And that is
4 the Biodiversity Council out of the Resources
5 Agency. Because the Biodiversity Council also
6 includes participation, and active participation
7 by the federal agencies, National Park Service,
8 Forest Service, Bureau of Land Management and
9 others are well represented on that Council and
10 are active participants in it.

11 So, it would seem like this question
12 would be one that would be welcomed and well
13 addressed by the Biodiversity Council, and I could
14 see where it could even be the subject of a
15 special Biodiversity Council meeting.

16 So I think we have in State Parks a good
17 handle on both the kinds of impacts that affect
18 both resources as well as visitors. And, you
19 know, while I said that we want to keep it out of
20 the most sensitive of areas, the natural
21 preserves, cultural preserves, the sensitive
22 archeological sites, historic areas, we want the
23 visitors' experience to be, you know, the best it
24 can be, as well. And, you know, certainly huge
25 towers and transmission corridors are not

1 aesthetically pleasing and can be an intrusion on
2 that, as well.

3 And I think we have a good handle on
4 that as compared to an agency like the Department
5 of Fish and Game or perhaps working closely with
6 them. But I think, if not us, I think the
7 Biodiversity Council would be a good entity to
8 work with and a good model to work with.

9 ASSOCIATE MEMBER BOYD: Good point,
10 thank you.

11 PRESIDING MEMBER GEESMAN: Thanks,
12 again. Jane Turnbull and Jane Bergen from the
13 League of Women Voters of California.

14 MS. TURNBULL: I'm sorry, Jane Bergen is
15 not with me today. So, I'm on my own, but I've
16 got a compatriot, Jane Barr. To be on our
17 committee you pretty much have to have the name
18 Jane. But we do open it up to others, as well.

19 Commissioners Geesman, Boyd and Ms.
20 Fromm, the League of Women Voters of California is
21 very pleased to be here today to participate in
22 these very important proceedings.

23 We appreciate the fine job that staff
24 has done in capturing the League's input into this
25 proceeding. We have just one fairly minor point

1 that we would like to make.

2 We were asked in an early workshop
3 whether the League would support the inclusion of
4 energy as a specific concern in the general plans
5 of local cities. Our position was and is that
6 energy availability and services should be planned
7 at the regional level. Individual cities should
8 address utility planning and local energy needs
9 that would be encompassed within their immediate
10 context.

11 Because integrated planning is vital to
12 insure reliable economically viable and
13 environmentally sound energy for our state we
14 would not want to see regional planning become
15 marginalized because of parochial local issues.

16 Apart from this we believe the staff's
17 report and the proposals for future actions are
18 well developed.

19 The League endorses the workshop
20 approach that the Commission has used over the
21 last 18 months. The coordinated statement of
22 priorities by the three state agencies in the
23 energy action plan is truly valuable. We applaud
24 the ancillary efforts of Cal-ISO, the IOUs and the
25 CPUC to evaluate transmission planning in a manner

1 that encompasses economic benefits and renewables,
2 as well as reliability.

3 Finally, we believe that there is a
4 single most important outcome of the deliberations
5 of these past months. That is the recognition of
6 the importance of long-term transmission planning.
7 Done well, this can mean that our electric system
8 can be developed in the decades ahead in a manner
9 that will truly meet our society's needs and
10 values.

11 We are also pleased that the Commission
12 recognizes that there are alternatives to
13 transmission that must be addressed in this long-
14 term planning equation.

15 California has not been a leader in
16 coordinated land use planning. This is a concern
17 that should be addressed and soon. Optimal siting
18 for energy facilities in the decades ahead will
19 require both foresight and flexibility.

20 The population centers of our state will
21 continue to grow, along with the demand for energy
22 in those areas. Coordinated land use planning can
23 make it possible for our state to have an electric
24 system that balances resource diversity, system
25 costs, protection against contingencies,

1 environmental protection and changes in consumer
2 patterns.

3 The League supports the staff
4 recommendation to support corridor or right-of-way
5 studies, because we support deliberative planning
6 at a regional level. We recognize that there are
7 political and financial challenges with regard to
8 acquisition of rights to land that will not be
9 used for 10 or even 20 years.

10 On the other hand, the increasing
11 problem of facility siting on privately owned
12 lands, including the public's response to use of
13 eminent domain, make a good case for corridor
14 acquisition.

15 The League has been considering what
16 options are available to take on the role of land
17 use planning and management. We do not advocate
18 creation of a new political entity to take it on.
19 To start with we believe that land use planning
20 must be tied into good GIS data. The Department
21 of Forestry and Fire Protection was initially the
22 leader in the development of detailed GIS systems.
23 And the products of their work are now
24 increasingly available to all parties in the
25 state.

1 The Energy Commission's PIER project
2 that evaluated the availability and location of
3 renewable resources in the state made excellent
4 use of that capability.

5 As we noted in our comments last
6 Wednesday on the scope of the 2005 IEPR the League
7 recognizes that energy and water availability and
8 use are closely interrelated. We note that
9 regional water quality control boards are in place
10 and have a grasp of regional resource issues. We
11 are not making a recommendation, but given the
12 close alignment of energy and water concerns, we
13 hope that the task of energy rights-of-way and
14 facility planning is addressed in conjunction with
15 a comparable need for long-range planning for our
16 state's water resources.

17 We agree with the staff's conclusion
18 that transmission of energy and, in particular,
19 electricity is a public good, just as the
20 availability of electricity, itself, has become a
21 public good.

22 Consideration of a social discount rate
23 for financing transmission is probably a useful
24 exercise. It will be difficult, however, to
25 justify extending such a financial benefit to

1 transmission investments when the interdependency
2 of generation, distribution and transmission is so
3 evident.

4 We will leave it to the economists to
5 propose the best ways to establish the cost and
6 values of electricity. In any event, if a social
7 discount rate process is proposed, it should be
8 immediately intelligible to the general public.

9 Thank you for including the League in
10 the workshop today.

11 PRESIDING MEMBER GEESMAN: Well, as
12 always, Jane, thank you very much. Those
13 comments, I think, will prove quite useful to us
14 as we craft our Committee report.

15 ASSOCIATE MEMBER BOYD: Thank you.

16 PRESIDING MEMBER GEESMAN: Dave Parquet.
17 Babcock and Brown.

18 MR. PARQUET: Commissioner Geesman,
19 other Members of the Commission, appreciate the
20 opportunity to speak today. We also appreciate
21 the Energy Commission's efforts to assist in the
22 approval or the expansion of the transmission
23 system in the state.

24 My comments relate primarily to either
25 providing an update for those of you who are aware

1 of the project, or making you aware in the first
2 case of the project.

3 I do have a presentation which looks
4 like it's trying to find its way to the screen.
5 But the project that we're talking about is a
6 merchant transmission line that we are developing
7 in cooperation with the City of Pittsburgh.

8 It's a merchant line and its intention
9 is to provide a, let's say a direct connection
10 between PG&E's Pittsburgh substation and PG&E's
11 Potrero substation in San Francisco.

12 The specific purpose of this line, as we
13 have characterized it, is to address a problem in
14 San Francisco that has been the case for years and
15 years and years. The specific problem in San
16 Francisco is one that probably historically could
17 and should be served by a generation solution.
18 But as we all know, over the years many many
19 people have tried to locate generation in San
20 Francisco to solve San Francisco's problem. It
21 has been very very difficult; to the point of much
22 of the controversy today deals with the existing
23 generation that is in the City.

24 And when we conceived of this project
25 basically what we saw was there was a very similar

1 situation between San Francisco, which is a very
2 large important load at the end of a radial
3 transmission system, and a situation that we were
4 aware of in Long Island, which is a very large
5 load at the end of a radial transmission system.

6 It's very similar problems incurred there,
7 and that is very difficult to build generation.

8 So what was the solution? The solution
9 was a high voltage direct current transmission
10 system that came from the adjoining states. And
11 as we looked at that system and compared it to San
12 Francisco, in concert with a business solution
13 that we can promote with the City of Pittsburgh, we
14 said this is probably the ultimate long-term
15 solution for San Francisco.

16 DC, what is DC and why is it different
17 than AC? DC basically mimics generation. It acts
18 very similar to the delivery capabilities of power
19 as does a generator. To the point you might liken
20 it to a water pipeline system where water will
21 flow in that pipeline system based on a path of
22 least resistance. It's very similar, and matter
23 of fact, very similar to the way an AC
24 transmission system works.

25 The DC system like puts a pump in one of

1 those pipes. You turn the pump on and exactly the
2 amount of power and water that you want to flow
3 will flow. So, in our solution here it
4 effectively brings all of the generation and
5 transmission that exists in Pittsburgh into San
6 Francisco without bringing the generation there.

7 So the solution provides a technical
8 solution to the problem without the inherent
9 disbenefits of the historical solutions. We're
10 not trying to locate new generation in San
11 Francisco and all of the controversy that that
12 creates. All of us have probably been following
13 the Jefferson-Martin approval process. DC has no
14 EMF. And so it solves the problem without the
15 inherent problems.

16 A little bit about the project, and then
17 I want to get to, at the very end, we made a
18 presentation to the California ISO stakeholder
19 process in July to look at some of the, let's say
20 the need aspects of this project.

21 Ultimately the project has to be
22 approved by the California ISO and the Federal
23 Energy Regulatory Commission. The business
24 solution is such that when the project goes into
25 commercial operation the project assets will be

1 owned by the City of Pittsburg; and the project's
2 transmission rights will be transferred to the
3 California ISO.

4 The present entity that owns the
5 project, TransBay Cable, LLC, which is a
6 subsidiary of Babcock and Brown, will become a PTO
7 under the ISO's tariffs. And this whole structure
8 will also need to be approved by FERC. So that's
9 the business solution.

10 The technical solution, as you see by
11 this particular map right here, the project
12 provides transmission from the substation in
13 Pittsburg to the substation in Potrero. The
14 entire route, whether it's the short AC lines
15 between the substation and the converter station,
16 or between the converter station in Pittsburg and
17 the converter station in San Francisco, they're
18 all under water or underground.

19 The converter station, itself, some of
20 it looks like typical substation equipment with
21 buss bars. It also has capacitors. And probably
22 the primary difference is it has a valve fall
23 which purpose is to convert from AC to DC on one
24 end, and from DC to AC on the other.

25 The line, as I said, proceeds from

1 Pittsburg. Here's an aerial shot of Pittsburg.

2 On the lower right-hand side you see the proposed
3 converter station. An AC and a DC line will
4 proceed from that converter station up to the
5 Pittsburg substation on the upper left.

6 The DC line will continue under water to
7 San Francisco where you see the DC line on the
8 right-hand side entering one of several possible
9 sites in San Francisco. And, again, the AC line
10 proceeds under water and underground over to the
11 PG&E Potrero substation. So, physically that is
12 the nature of the project.

13 One of the things that makes this
14 project feasible, I think the ISO has studied
15 other transmission routes into San Francisco. And
16 if power could be brought from the East Bay into
17 San Francisco that probably also would provide a
18 solution; whether it's AC or DC.

19 One of the advantages of DC is it is
20 made to be installed in a cable system in the Bay
21 after a significant amount of effort on our part
22 to look at alternate routes, including the Bay
23 Bridges, the BART II, the BART right-of-way,
24 highways and railroads, have settled on the Bay as
25 the primary route for the project.

1 We have had significant interfaces with
2 the Army Corps of Engineers, with the BCDC, State
3 Lands, Coast Guard and other agencies about the
4 possibility of putting it in the Bay. And we have
5 come to the conclusion that it is not only
6 possible, it is a very viable solution.

7 We have selected the supplier of the
8 cable, Pirelli. They not only make tires, they
9 also are one of the few large suppliers of DC
10 cables. This particular ship, the Jules Verne,
11 will bring over the entire 50 miles of DC cable;
12 and install it probably in let's say two
13 campaigns, which I'll get to in a second.

14 The cable, itself, is a bundle of a
15 power cable and a return cable, along with a small
16 fiberoptic cable for the purposes of communicating
17 between the two transmission systems. The ship
18 will bring the cable, probably start out in San
19 Francisco where the water is deepest. Bring it to
20 somewhere up into the Carquinez Straits; transfer
21 the cable to a shallower draft unit, a barge. And
22 continue the efforts to put the cable in.

23 The cable will be embedded in the Bay
24 sediments with a machine similar to what you see
25 here. There are several possible technologies for

1 doing that. This is one. It is a process that
2 has what's called a stinger, a water jet stinger
3 that gently fluidizes the Bay sediments. The
4 cable will drop into that as it is pulled along
5 behind the ship.

6 Without getting into too much detail
7 here, we have the entire business structure of the
8 project in place, including our relationship with
9 Pittsburg Dunn. We are on schedule with the
10 project. I think recent news is that the City of
11 Pittsburg is the lead agency for the approval of
12 the project. This process does not require or
13 need the input of the California Public Utilities
14 Commission, given that the ultimate owner of the
15 project will be the City of Pittsburg.

16 So they, in their capacity as lead
17 agency, under the environmental process, we have
18 started our notice of preparation under CEQA. It
19 is, as of today, on the street for the comment by
20 the various responsible agencies as to their
21 requirements.

22 If things stay on schedule we expect to
23 complete the EIR within approximately one year.
24 We will assimilate those comments; we will look
25 for the various discretionary acts by the

1 responsible agencies within another three or so
2 months.

3 It will take approximately 24 to 27
4 months to install the project after the approval
5 under CEQA. And somewhere at the end of 2007, if
6 it's a 24-month schedule, or in the spring of
7 2008, if it's a 27-month schedule, the project
8 will be online.

9 One of the probably at least two key
10 conditions to this project being completed. One
11 obviously is the successful conclusion of the EIR.
12 We have done a significant amount of due diligence
13 and we expect the project will be approved.

14 The second is ultimately the project has
15 to be approved by the ISO as to its need, and
16 subsequently approved by FERC. So those two
17 approvals we expect to initiate those processes
18 within the very short upcoming couple of months.

19 As far as benefits and cost of the
20 project, divided this up into sets. One set is
21 what's call the economic benefits, and the other
22 is the reliability and other benefits.

23 A very simple way of looking at the
24 project from a visual point of view is to do load
25 flow studies and to get the programs to put out a

1 visual of what is happening in the transmission
2 system.

3 This particular visual here is assuming
4 that Jefferson-Martin is installed. You can see
5 it in the left of the picture with the green
6 arrows coming up the Peninsula. So it is in the
7 process of operating. The Potrero Plant is on;
8 the Hunter's Point Plant is off. And our project
9 is off.

10 The next slide shows a remarkable
11 difference in load flow. You can see the TransBay
12 Cable now is in operation on the left. This
13 particular graph shows the impact of 600 megawatts
14 on the grid. And basically the difference between
15 these two slides directly transmits into a change
16 in congestion.

17 And if you take this result and you put
18 it into how much does this save economically, we
19 believe strongly that the project has quite a bit
20 of reliability benefits. But from an economic
21 point of view the fourth dash down there, the
22 economic dispatch, we think that either a 400 or a
23 600 megawatt project will save on the order of \$55
24 million a year.

25 In addition to that, because the power

1 no longer has to flow around through the East Bay,
2 up through Newark, or from the South Bay and up
3 the Peninsula, basically it's a shortcut directly
4 from Pittsburg, there also will be a savings in
5 total system power that's required to let's say
6 energize the Bay Area grid. And that's on the
7 order, on peak, of about 35 megawatts.

8 So on peak we need 35 megawatts less
9 power in order to operate the grid with the
10 project on than without it. And that results
11 directly, if we have a 600 megawatt system of \$19
12 million a year in savings based on our analysis,
13 or \$16 million a year if it's a 400 megawatt
14 project.

15 The other two items that we studied,
16 which I haven't put all of the details on, project
17 deferrals. In other words, are there other
18 projects that this project, if installed, could
19 obviate the need for in the PG&E system. We found
20 a couple but we will say that they're negligible.

21 RMR, we feel that there are some RMR
22 advantages of the project, but we can't calculate
23 them. For example, if you take 200 megawatts of
24 RMR out of San Francisco it seems to us that the
25 Greater Bay Area also is a transmission island.

1 You need to put it in somewhere else. But what
2 the cost differential of that, if any, is, we
3 can't calculate that. The ISO is not looking at
4 that.

5 So what we see is if we compare those
6 benefits the \$75- and \$71 million, on average the
7 600 megawatt project, we feel, will cost, on the
8 order of \$70 million a year to pay back its
9 capital costs, property taxes, insurance, O&M
10 costs, easements, rights-of-way, franchises and
11 that. Whereas the 400 megawatt will save on the
12 order of about \$20 million a year.

13 In addition to the economic benefits, so
14 we would suggest that subject to confirmation by
15 the ISO, that either of these projects will pay
16 for itself. In addition to that there are
17 environmental, as well as enhanced reliability
18 benefits.

19 The environmental benefits primarily
20 relate to once and for all allowing the shutdown
21 of all generation in San Francisco. Obviously
22 those folks that have been following the San
23 Francisco equation, they may be shut down by the
24 time we come online. There are some -- there are
25 very old power plants. I believe that the

1 Hunter's Point Plant is promised to be shut down
2 if Jefferson-Martin is installed. And there are
3 other things going on in the City that if we are
4 the cause and effect, fine. If we're not, at
5 least we were there as the insurance policy.

6 The additional economic benefit or
7 environmental benefit has to do with the system
8 loss savings having to do with the production loss
9 or production -- lower production requirements for
10 power in the Bay Area.

11 As far as enhanced reliability, because,
12 as I said before, because this DC technology
13 mimics generation it provides a generator-type
14 solution to San Francisco. Power lines also have
15 more reliability fundamentally than does a
16 generator.

17 Importantly this line completes the Bay
18 Area transmission route. We feel it is perhaps an
19 ultimate solution for the Bay Area grid. As far
20 as increased security, it's in a totally different
21 corridor. One of the things that we studied when
22 we conceptualized the project is to not bring the
23 power from an already existing serving substation
24 in the Bay Area. We chose not to bring it up the
25 Peninsula. It's in a whole new corridor, which

1 should supply additional security over existing
2 solutions.

3 As far as load-serving capability, we've
4 recently completed another iteration of our study.
5 And it is very interesting. And that is that a
6 400 megawatt or a 600 megawatt solution will serve
7 the load in San Francisco until approximately the
8 year 2016.

9 If we were to switch the project to
10 what's called a bipole system, two times 300
11 megawatts instead of one times 600, effectively
12 putting two cables in and two converter stations
13 on each end, the load-serving capability of the
14 two times 300 megawatt system would be 2030 as the
15 load-serving capability. I understand that that
16 is a very significant conclusion.

17 And right now, where we are as far as
18 status of the project, our efforts with the ISO,
19 we are in the process of documenting our report
20 that we summarized on July 22nd to the stakeholder
21 group in San Francisco. We intend to submit that
22 report to the ISO within the next week or so. And
23 basically request, as part of their ongoing
24 efforts with the stakeholder group, to consider
25 this project and to ultimately, as I indicated, it

1 is necessary that they, in fact, approve the
2 project or the project won't happen.

3 So that concludes my remarks. I have a
4 few other slides here which I won't go into in the
5 interests of time. And if you have any questions
6 I'll be happy to answer them.

7 PRESIDING MEMBER GEESMAN: Thank you,
8 Mr. Parquet. In light of the fact that both
9 Commissioner Boyd and I are assigned to the San
10 Francisco AFC, I'm going to ask Sandra to make
11 certain that your slides are docketed in that
12 proceeding, as well.

13 MR. PARQUET: Okay.

14 PRESIDING MEMBER GEESMAN: And I don't
15 think I had anything to add other than to thank
16 you for updating us on a very interesting project.

17 MR. PARQUET: Okay, thank you.

18 PRESIDING MEMBER GEESMAN: Best of luck
19 to you.

20 David Geier, San Diego Gas and Electric.

21 MR. GEIER: Good morning. My name is
22 Dave Geier and I am the Vice President of
23 Transmission and Distribution for San Diego Gas
24 and Electric.

25 First of all, I'd like to thank you,

1 Commissioner Geesman and Commissioner Boyd, for
2 having us here today, and really for addressing
3 this very important issue for the citizens of
4 California.

5 I'd also like to thank Keith from the
6 Parks and Rec. I mean some of his comments about
7 how we're working together in San Diego, I think,
8 are right on. We had a catastrophic fire in
9 southern California and for anyone who wasn't down
10 here, the devastation was just amazing. You know,
11 lots of loss of life, private property. We worked
12 for three weeks putting our system back together.

13 And the line he mentioned along highway
14 79 was a project that sort of lingers on. And
15 that isn't a bad thing necessarily. That shows
16 cooperation. I don't think we realized, going in,
17 basically our mission was to get everybody
18 restored. And I don't think we realized going in
19 how important it could be to work with the Parks
20 on the re-alignment of that line. It took all of
21 us, I think, probably weeks to figure out that
22 maybe there's a better solution.

23 And I think the key thing is that
24 working together we came up with a better solution
25 in the end. It took a little bit longer, but I

1 think that as we look forward to licensing high
2 voltage transmission lines, that's going to be the
3 key, all the agencies working together.

4 So we really support this effort by the
5 CEC. The idea of long-term transmission has to
6 fit right in with resource planning. And both of
7 those proceedings are going on now. It's just
8 integral to the delivery of safe reliable power to
9 our customers.

10 And the stakeholder process really does
11 need to be expanded. I guess one comment I would
12 have there is that we need to make sure that this
13 isn't another layer of process. This has to work
14 with the existing process, has to work with all
15 the stakeholders. And hopefully we'll streamline
16 that.

17 And my last couple words there,
18 recommended solutions. We need to get there; we
19 just can't be talking about this. We really need
20 to have some solutions.

21 SDG&E is really committed to -- we talk
22 here about building electric transmission. Really
23 for the reliability of our customers in the
24 previous presentation you heard a little bit about
25 RMR, about costs associated with congestion.

1 There's a huge economic benefit that we really
2 need to deliver for our customers. Basically
3 they're just paying too much now for their energy
4 in California.

5 Also another big benefit we have in the
6 future here is the renewable generation and
7 allowing transmission to connect to those
8 renewable resources. And particularly in our
9 case, at the Salton Sea.

10 Basically our key points there is that
11 really transmission is needed in California. I
12 think we all know that. The current process is
13 broken. It's taking way too long. I mean if
14 people followed our Miguel Mission No. 2, you
15 know, it's two to three years late. And we're
16 working on trying to expedite that. But we really
17 need to be a process that will allow us to build
18 new transmission.

19 And quite honestly, that project was a
20 fairly easy one from a corridor perspective. It's
21 all existing corridor. And a lot of our new
22 transmission lines are going to require new
23 corridors and going to be much more difficult and
24 we'll have to work much harder to get there.

25 And we really encourage working on the

1 existing process. So why new transmission in
2 California. First of all we talk about
3 reliability. The big thing that's coming up, I
4 think, is with all of our goals for 2010, and
5 looking at some of the bids that are out there,
6 and some of the potential resources, there are a
7 lot of renewables that are available and they need
8 to be connected to transmission.

9 Again, I mention the cost to our
10 customers. And that really comes, you know, as
11 far as reducing RMR. The bottom point is we
12 really need a balanced resource plan. And
13 transmission fits in that resource plan.

14 So basically we're using the same stack
15 approach that's been adopted by the state, looking
16 at conservation, demand response programs, then
17 renewables, then more transmission, and finally
18 generation.

19 So the interesting thing is that
20 transmission is related to all of the pieces of
21 the resource plan. If you look at that, you know,
22 some will say well, we should do more energy
23 efficiency, do more demand response, and I'm in
24 agreement with that. That does impact the
25 transmission. It actually pushes transmission out

1 further. But we need to know that as we're doing
2 our planning.

3 Distributed generation is the same. It
4 pushes the projects out. In the renewables area I
5 mentioned the Salton Sea. Other areas that we
6 need to be able to connect those renewables and
7 deliver them from remote areas where they are into
8 the populated areas.

9 And then convention generation.
10 Obviously there's projects need to be built to
11 support conventional generation, also.

12 How do we improve the existing process.
13 I think one thing that's on the table right now is
14 having the ISO determine need. We fully support
15 that. I think working closely with the IOU
16 planners, and the planners at Cal-ISO. I believe
17 we could get there as far as really, you know,
18 nailing down the need from a technical point of
19 view; and hopefully we don't have to go back and
20 revisit that.

21 It's currently part of the process
22 that's broken right now is that once need is
23 determined part of the CPCN process is you have to
24 go back and determine need again. So we really
25 need to fix that. And I think we're making good

1 progress towards that.

2 Part of your plan was corridor planning.
3 It's absolutely necessary. I think that really
4 what we're looking at is we really need to
5 balance, and as Jane mentioned, you know, we
6 really end up balancing the environmental
7 concerns, the energy concerns, the stakeholder
8 concerns. We all need to work together to get a
9 balance so we can get new infrastructure.

10 And I do use the word infrastructure,
11 not transmission. But new infrastructure for
12 California. That may be things in the demand
13 response area; it may be generation; but we need
14 energy infrastructure.

15 The timing is critical. We mentioned
16 Miguel Mission No. 2. We're out there working
17 right now on that project. You know, this sort of
18 looks like the watch list that was mentioned
19 earlier, also. I mean all these projects are on
20 the watch list. The first time I saw that, it
21 sounds like well, that's what I'm going to be
22 doing for the next five years.

23 But these projects are all on the top of
24 our mind. And Mission Miguel, we have approval
25 for that. We're in the process of building that

1 right now. The transmission to connect the Otay
2 Mesa Power Plant; we have the CPCN filed on that.
3 With a decision hopefully in the spring of next
4 year.

5 And, you know, we have in our resource
6 plan a new 500 kV line. And that we have for
7 2010, but quite honestly I think we all need to be
8 thinking in a different paradigm here. It's not a
9 2010 project; it's not exactly -- it could go
10 forward a year or two, potentially if we have a
11 real hot summer and the demands go up. Or it
12 could go back if we get more demand response, more
13 energy conservation.

14 So the question isn't really exactly
15 when -- or it is a question -- the question is
16 that we need to do it sometime in the future. You
17 know, not exactly in 2010, but we need to make
18 sure we have the planning going for that.

19 As we go forward on the new planning
20 process, you know, I think, as I opened up, we
21 really need a process here that overlies the
22 current process. I think that we have all the key
23 players. We have the PUC, we have yourself, the
24 ISO, the IOUs. We all need to work together and
25 to improve that process. And really with the goal

1 of getting some things done; getting some projects
2 licensed; and moving forward.

3 As far as the concept of a social
4 discount, we think that's definitely worth
5 investigating. I'm not sure we have a position on
6 that right now, but it's a very interesting
7 concept. And I think what it does, it sort of
8 emphasizes the importance of what we're talking
9 about today.

10 Corridor planning, it's absolutely
11 necessary. This is one area I think that we have
12 fallen down on. It must be done in advance of the
13 transmission line. If we wait until we get into a
14 CPCN process, we're too late. The paths are
15 disappearing quite rapidly. I think that we don't
16 really have time to argue about corridors when
17 we're in the middle of a CPCN process. It should
18 be identified.

19 It is going to be a lengthy process, I
20 think everybody acknowledges that. And we really
21 need to get started on those now.

22 As far as the recommendation to develop
23 designated corridors across the state and federal
24 lands, you know, I think that is key. Again, as
25 Keith mentioned, I think working collaboratively

1 is the key there. And we really need to balance
2 all the needs as we move forward.

3 There's another question about the
4 timeframe for recovering investments for corridor
5 acquisitions. Quite honestly, as we get to the
6 high voltage transmission, five years isn't
7 enough. I mean we've seen that the planning
8 process is more like an eight- to ten-year process
9 sometimes. And we want to be ahead of that
10 process. Five years just doesn't work.

11 Access to renewables, I already
12 mentioned that. That we support forming a
13 stakeholder group for the Salton Sea geothermal
14 projects. That's a huge resource out there that
15 hopefully will come together. And the combination
16 of renewable generation and the transmission to
17 deliver that to the load center.

18 In summary, again I applaud you for your
19 efforts that the licensing, construction of new
20 transmission is really key to the energy future in
21 California. It's part of the resource plan, and
22 as I mentioned earlier, it ties to every piece of
23 that resource plan. So we need to make sure that
24 we do a good job of this.

25 I believe that we all can work together

1 on this, including all the state agencies. The
2 energy action plan is a good example of that. But
3 we must work together, and as I mentioned,
4 expedite some of the transmission.

5 Corridors, again, need to be dedicated
6 in advance of need. And I think we really need a
7 mindset here, also. I think sometimes we get in
8 these projects and everybody throws up roadblocks
9 and impediments to the process. I think really
10 what we need to do is work together up front;
11 realize what everybody has at stake in the game;
12 and work with resolve to resolve those roadblocks
13 and actually to license new transmission in the
14 State of California.

15 Thank you.

16 PRESIDING MEMBER GEESMAN: Thank you,
17 Dave. Questions?

18 ASSOCIATE MEMBER BOYD: No questions.

19 PRESIDING MEMBER GEESMAN: Thanks.

20 Someone from Southern California Edison.
21 I'm sorry I don't have your name.

22 DR. KONDRAGUNTA: Good morning.

23 PRESIDING MEMBER GEESMAN: Good morning.

24 DR. KONDRAGUNTA: My name is Mohan
25 Kondragunta and I'm from Southern California

1 Edison Company.

2 Commissioner Geesman and other Members
3 of the Commission, thank you for the opportunity
4 to speak to you today.

5 I'm here to provide SCE's comments based
6 on the review of the CEC's draft white paper
7 upgrading California's electric transmission
8 system issues and actions for 2004 and beyond.

9 Before I go into my comments I'd like to
10 say a couple of words. First I wish to express
11 Pat Arons' regrets that she's unable to join you
12 today. She has taken an active interest in these
13 proceedings and has appreciated the Commission's
14 interest in getting the utilities' perspective.
15 Please be assured that Pat had a hand in the
16 preparation of these remarks.

17 SCE supports the white paper in general
18 and the staff is on the right path in addressing
19 the majority of the issues involved in upgrading
20 California's transmission system.

21 SCE generally agrees with the staff's
22 recommendation to conduct strategic benefits of
23 the transmission line project in the upcoming 2005
24 IEPR process.

25 SCE will be submitting written comments

1 on all three white papers that are being submitted
2 for the Committee's consideration in preparation
3 of the Committee's report.

4 First of all, let me add, (inaudible)
5 use corridor planning and development as it was
6 mentioned in the paper. It was state and
7 federally owned land facilities need to be
8 addressed to meet the long term, which is probably
9 20 to 50 years, of the need of the society.

10 Corridor planning will provide better
11 information for transmission planners. And to do
12 the transmission planning.

13 SCE also supports the concept of
14 nontransmission alternatives before the beginning
15 of the transmission planning process. These
16 nontransmission alternatives, such as DSM, DG and
17 so forth, need to be considered either in the load
18 forecast or in the resource planning process.

19 Local public involvement is crucial in
20 the successful siting of a new transmission line.
21 As the regulators have seen, public involvement in
22 all transmission projects in the past. The
23 acceptance of proposed route for a transmission
24 line by local communities is probably one of the
25 most difficult and important activities in siting

1 a new transmission line.

2 Local communities need to understand
3 that the existing transmission line conductors
4 have limited capability, and as communities and
5 regions start growing and developing, new
6 capability must be installed to meet the energy
7 needs.

8 Regulators and utilities need to work
9 together to educate the public in order to
10 successfully demonstrate that transmission is the
11 best solution to meet the energy needs of the
12 state.

13 Transmission construction is very
14 difficult to accomplish. Successful development
15 of new transmission requires processes and avenues
16 that are more effective than what we have in place
17 today.

18 We do not need to run other gauntlet in
19 the already burdensome, uncertain and all but
20 impossible to succeed in the CPCN process. Your
21 clarity will be to balance the needs of the
22 individual public interest opposition and with the
23 greater good of the society.

24 Now if I can take a minute to address
25 the specific question that was addressed to the

1 chapter 6 of the report regarding the Tehachapi
2 CPCN process.

3 SCE is in the process of working on the
4 CPCN and we will try to meet the December 2004
5 deadline. And we'll also be submitting a progress
6 report during the first week to the CPUC. And
7 we'll be glad to send a copy of that progress
8 report to the Commissioners.

9 That's all I have today.

10 PRESIDING MEMBER GEESMAN: I want to
11 thank you very much, and we do look forward to
12 receiving your written comments as well.

13 DR. KONDRAGUNTA: Okay, we'll do that.

14 PRESIDING MEMBER GEESMAN: And please
15 convey our best to Pat. She's been a valuable
16 contributor to this process from the beginning.

17 DR. KONDRAGUNTA: I'll do that, thank
18 you.

19 ASSOCIATE MEMBER BOYD: Thank you.

20 PRESIDING MEMBER GEESMAN: Someone from
21 PG&E. I recognize Les Guliassi. Didn't have your
22 name written down in advance, Les.

23 MR. GULIASI: Thank you. Good morning,
24 Les Guliassi for Pacific Gas and Electric Company.

25 I want to focus my remarks today on

1 three areas. First I want to talk briefly about
2 the corridor concept. Second, I want to talk a
3 little bit about the question you posed with
4 respect to potential changes to CPUC regulations
5 to enable utilities to property and ratebase
6 longer than current practice permits. And third,
7 I want to talk a little bit about what PG&E's role
8 is in helping the development of renewable power
9 in the Tehachapi area. I guess I'd be addressing
10 question 6B of the staff's Q&A.

11 First, with the notion of corridor
12 concept. The corridor concept is actually, I
13 think, an excellent model to begin focusing our
14 attention on what needs to be done with
15 transmission planning in the state.

16 I think that staff and the Commission,
17 as a whole, has done an excellent job to shine
18 light on an important issue that really does need
19 to be illuminated. I think it reflects the kind
20 of original thinking that we need if we're going
21 to make transmission planning in the State of
22 California a more rational process.

23 But like a lot of ahead of the pack,
24 where out of the box original thinking, I think,
25 you know, we still are bogged down by conventional

1 wisdom and by the conventional processes that
2 we're basically stuck with. Whether it be at the
3 ISO or the CPUC.

4 We think the remarks from San Diego Gas
5 and Electric about the need for a better
6 stakeholder process is important. And I think if
7 we embrace those ideas we'll go a long way toward
8 breaking some of the deadlocks that we've seen in
9 getting transmission projects built on a timely
10 basis in California.

11 The idea of securing transmission
12 corridors, whether it's through land acquisition,
13 securing rights-of way or easements, is a good
14 idea. And it's the kind of thinking that we need
15 to do. And it could go so far as to holding land
16 in the public domain for the benefit of the
17 public.

18 I think a lot of the work is going to
19 have to start here with the CEC. And the work
20 that you can do leading the way to coordinate
21 between federal and state agencies where land
22 acquisition might be key, I think a kind of
23 interagency coordination in that is going to need
24 to take place, it's something that you can lead.

25 The IOU role here, as I see it, will

1 come into play once you decide which paths are
2 needed; what land might need to be acquired or
3 held in the public benefit. And I think the idea
4 that Dave Geier just mentioned with respect to
5 timing is key. That is, you can't get into these
6 debates in a CPUC proceeding at the Public
7 Utilities Commission, need to identify up front
8 what land is needed and the timeframe for that
9 land acquisition for those rights-of-ways before
10 you get into the CPCN process at the Public
11 Utilities Commission. If you wait to have that
12 debate at the CPCN those dates, then it's too
13 late.

14 Second, the idea of what changes might
15 need to be made to public utilities regulations to
16 enable utilities to hold property in ratebase is a
17 good idea. I want to commend you on raising that
18 issue.

19 As I understand it, I believe the CPUC
20 would be receptive to that idea if such a change
21 would help advance the state's goal to accelerate
22 renewable development in California. Whether that
23 change needs to be made through CPUC practice, or
24 actually a change in regulations through
25 legislation, it's something that we support. We

1 would actually offer our help to you. And as I
2 said, if it does require a legislative change, we
3 can work with you on the development of some
4 legislation.

5 I think that's the kind of specific
6 reform that would contribute to a more rational,
7 long-term planning model for the state.

8 We've talked many times before about how
9 we've suffered from the lack of that kind of
10 rational planning, from the Balkanization of the
11 regulatory siting process, the planning process in
12 the state. We still have multiple agencies,
13 regulatory agencies, involved in transmission
14 planning and siting approval.

15 As a company we focus a lot of our
16 attention at the ISO where the transmission
17 planning work actually gets done. And at the CPUC
18 where we have to file the CPCN applications and
19 work through that process. And assure that we
20 receive cost recovery for the projects that we
21 invest in.

22 The third area is speaking to address
23 the questions that were posed by the staff. As I
24 understand it, there was a workshop last week at
25 the California Public Utilities Commission on this

1 whole question about the CPCN process, to insure
2 that we have transmission resources to bring the
3 renewables to market.

4 Now, I may be a little bit out of date
5 on this, because I wasn't in attendance at the
6 workshop. And I received this information second
7 hand. But what I've learned is that the ISO is
8 considering a couple of options. One option would
9 be a connection, a 500 kV connection, from the
10 Tehachapi area to PG&E's Midway substation.

11 Another option would be a 500 kV line in
12 Edison's system. And I'm not aware that upgrades
13 to path 26 have been identified specifically for
14 what would need to be done for renewables, per se.

15 As I understand it, there are some
16 discussions going on with the ISO looking at both
17 high and low cost options or scenarios for
18 upgrades to path 26 to improve reliability in
19 southern California. So I believe that's been the
20 principal focus, not as much on the renewables
21 focus.

22 With respect to timing, it would be
23 important to reach resolution about the preferred
24 path or the preferred options by the end of this
25 October. And if we, you know, can move that

1 swiftly, here, again, timing is of the essence, we
2 can move forward with what might need to be done
3 to file the CPCN with the California Public
4 Utilities Commission for whatever facilities we
5 might need to build.

6 Of course, timing really is also a
7 function of how fast the wind develops in that
8 area. And I don't want to get into a chicken-and-
9 egg discussion or debate here, but you know, some
10 would say if you have the transmission, the
11 resource will develop. Others will say, if the
12 resource is there, the transmission can follow.

13 So I think, you know, clearly the answer
14 is working simultaneously on both fronts to insure
15 that both the transmission capability is there,
16 and the physical infrastructure is built while
17 developers are moving forward with their
18 development, as well.

19 So, if we want to accelerate and have
20 those renewable resources available to us as soon
21 as 2010, we're talking essentially about having
22 resolution about what needs to be built so that we
23 can file applications at the Public Utilities
24 Commission, I'd say within a year to 18 months.

25 Thanks. Those conclude my remarks. Do

1 you have any questions?

2 PRESIDING MEMBER GEESMAN: Thank you,
3 Les. I don't believe I do.

4 ASSOCIATE MEMBER BOYD: No questions,
5 thanks, Les.

6 MR. GULIASI: Thank you.

7 PRESIDING MEMBER GEESMAN: Armie Perez,
8 Cal-ISO.

9 MR. PEREZ: Good morning, Commissioners.

10 PRESIDING MEMBER GEESMAN: Good morning.

11 MR. PEREZ: It's always a pleasure to
12 come here and to see you. And I give you my
13 thanks for allowing me to make a couple of
14 comments.

15 Mr. Geesman is quite aware of the
16 physical conditions at the ISO, so after seeing
17 your imperial room here, you've made it a little
18 harder to go back to Folsom today.

19 I want to, first of all, congratulate
20 the staff. Maybe you need to be a transmission
21 planner to appreciate how good this is, but this
22 is excellent work. And I think they should be
23 congratulated. I really appreciated seeing that.

24 I also wanted to express my appreciation
25 to, I believe it was Ms. Turnbull. I think the

1 statements that she made couldn't be more in
2 agreement with the way I feel about items, and I
3 really -- it's nice to hear somebody else say
4 that.

5 I think you all know that we support an
6 integrated transmission planning process that
7 includes resource planning across the state. And
8 I think that requires the involvement of all the
9 utility agencies in California.

10 That's the only way that we're going to
11 make the right decisions to determine what
12 transmission investment is needed. And I think
13 this is part of the process that we have done.

14 I want to talk specifically about a
15 couple of recommendations. Regarding corridor
16 right-of-way studies on selected projects, we
17 definitely support something like this. We think
18 it might be appropriate to form some sort of a
19 task force that includes the CPUC, the CEC, the
20 ISO, probably DOE and the PTOs to develop a policy
21 for designating utility corridors across the state
22 or federally owned lands. And this policy should
23 consider multi-use corridor planning as suggested
24 in the white paper.

25 The ISO planning process now evaluates

1 transmission needs ten years from now and usually
2 longer than ten years from now. It doesn't make a
3 lot of sense to have something that says that you
4 can retain a corridor for five years when you just
5 determined you're going to need it in ten.

6 So it really makes sense and we think we
7 should go forward with something that allows the
8 maintaining corridors for longer than the five-
9 year period. And whether it's 10 or 12, we can
10 argue about that later. But definitely the five
11 needs to be changed.

12 Regarding the question of using social
13 discount rates, we need to probably understand it
14 a little bit better. For example, how are the
15 discount rates in the sectors like transportation,
16 agricultural, water resources, development and
17 land use, how are they used there for economic
18 appraisals.

19 How do those cost recovery mechanisms
20 compare with the California ISO control grid cost
21 recovery mechanism. So there's more work to be
22 done there, and we certainly would like to be a
23 part of that.

24 Regarding operational issues, I think we
25 mentioned the Tehachapi before. I think right now

1 there's a possibility of 4400 megawatts or so of
2 wind generation. That wouldn't be too bad if you
3 spread it through the state, but it's over
4 concentrated in the same geographical area.

5 It is possible that you may have 2000 to
6 3000 megawatts of swings in the generation
7 depending on what the wind is going to do. We
8 really don't know exactly how we're going to
9 handle that kind of a swing. We're definitely
10 looking at folks in Europe and see how they do it.
11 And to the degree that we learn something and you
12 folks would like to either be part of it or
13 involved in what we learn, capacity, we'll be
14 happy to do that.

15 I just have one more comment. If you
16 listened to Mr. Parquet's presentation at one
17 point in time he says if this doesn't happen we're
18 there as an insurance policy. And on page 16 of
19 your report there's a discussion about the value
20 of insurance regarding to transmission. I can see
21 John's already laughing because he knows where I'm
22 going.

23 I really think we need to do more to
24 determine what the insurance value of transmission
25 is. And I'm not talking so much as doing, for

1 example, an M-3 and determine what loss of load
2 probability is and all of that. And really trying
3 to figure out a way to not only quantitize that,
4 but to make it acceptable to the regulatory
5 agencies. So after we do it they say, well, that
6 makes sense.

7 That's all I have. Any questions?

8 PRESIDING MEMBER GEESMAN: Thank you,
9 Armie. I don't think I have any.

10 ASSOCIATE MEMBER BOYD: No questions,
11 thank you.

12 PRESIDING MEMBER GEESMAN: Thanks,
13 again. Gayatri Margaret Schilberg from JBS
14 Energy.

15 MS. SCHILBERG: Good morning,
16 Commissioners. My name is Gayatri Schilberg; I'm
17 a Senior Economist with JBS Energy. And I'm
18 representing TURN, The Utility Reform Network, a
19 ratepayer group in San Francisco.

20 We've not been very active in this
21 particular proceeding, although we are active in
22 proceedings at the Public Utilities Commission and
23 the ISO.

24 There are three topics that I wanted to
25 comment on this morning. The first is the use of

1 a social discount rate. TURN is very concerned
2 about this possibility. By using a lower discount
3 rate, of course, more projects would look to be
4 cost effective. And so I think before any such
5 decision is made to go with this methodology
6 several things need to be considered.

7 First, there could be a distortion in
8 resource allocation within the energy sector,
9 itself. For example, if energy efficiency, if
10 generation are all using the cost of capital as
11 their discount rate in analyzing if they're cost
12 effective, if then transmission uses a lower rate
13 and looks more cost effective, we may be building
14 too much transmission and not doing enough energy
15 efficiency.

16 PRESIDING MEMBER GEESMAN: Now, I should
17 point to to you that the Commission has
18 historically used a social discount rate in
19 evaluating the costs and benefits of its appliance
20 efficiency standards and it's building standards,
21 both the residential and the nonresidential
22 sectors.

23 And, in fact, it's been that experience
24 from the Commission's efficiency process that has
25 really stimulated our thinking in applying a

1 similar discount rate to transmission investments.
2 Again, under a public good theory, which would
3 suggest that the cost of capital assessment to the
4 private actor, itself, be it the homeowner or the
5 sponsoring utility, fails to properly capture the
6 full social benefits gained from the investment,
7 either in additional efficiency or in additional
8 transmission capacity.

9 MS. SCHILBERG: Yes, well, at the same
10 time when transmission is at the PUC, then the
11 capital of the utility will be allocated using its
12 cost of capital, not using the social discount
13 rate. So there still is a problem by the time we
14 get to the actual expenditure. That was my first
15 point about the discount rate.

16 The second is that if we're going to
17 look from a societal perspective at the benefits
18 we need to also be looking from a societal
19 perspective at the costs. The current
20 transmission benefit/cost analysis, for example,
21 doesn't include environmental externalities. It
22 doesn't include the fact therefore that California
23 as more emissions requirements than do other
24 states.

25 And so if one goes ahead with any sort

1 of societal social discount rate we have to be
2 looking not just at the societal benefits, but
3 also the societal costs. And the differential
4 societal costs.

5 Another aspect of this is analysis of
6 risk. Currently one of the benefit streams that
7 people look at for analyzing transmission is the
8 difference between prices at different hubs. For
9 example, in the current ISO methodology they're
10 looking at market power.

11 There is a certain risk in the
12 projection of the price differentials. And any
13 scenario that is projected is going to have a
14 certain variance around it.

15 Now, by using a social discount rate, a
16 lower rate, say 2 or 5 percent, we're almost
17 assuming that there's less risk around that
18 scenario. In other words, if such a methodology
19 is implemented, risk somehow has to be taken into
20 account so that you differentiate between a risky
21 scenario with the societal discount rate and a
22 firm scenario with the discount rate.

23 PRESIDING MEMBER GEESMAN: Is that any
24 different than what we would do in the efficiency
25 area?

1 MS. SCHILBERG: My suspicion is that the
2 price assumptions about what future prices are
3 going to be at future hubs and how much market
4 power is going to be there is more variable than
5 the variance around what customers are likely to
6 save with these appliances. That's just an off-
7 the-cuff hypothesis.

8 The last item on this social discount
9 rate, this is an idea that if it's decided to go
10 forward with using a social discount rate there is
11 the possibility of choosing projects that are
12 not -- there is a possibility of choosing bad
13 projects.

14 And therefore in order to kind of
15 counter that tendency one could consider that if
16 you use a lower social discount rate, that you use
17 a higher benefit cost threshold. In other words,
18 instead of having a benefit cost of 1 or a little
19 bit greater, go up some higher number like 2 or
20 something higher, to make sure that the benefits
21 of whatever the project is are quite significant.

22 in other words it's not just a marginal
23 1.1 or something like that.

24 PRESIDING MEMBER GEESMAN: Now, I should
25 say in almost 30 years of looking at this, I'm

1 aware of some bad power plant projects that the
2 state has approved.

3 Can you point out any bad transmission
4 projects?

5 MS. SCHILBERG: No, I'm not prepared to
6 do that.

7 PRESIDING MEMBER GEESMAN: Yeah, I
8 can't, either. And that's from having searched
9 the record for a long time and asking virtually
10 every witness that has come before us in these
11 public workshops to point to any white elephants
12 or under-utilized projects.

13 Our experience has been that we haven't
14 been able to find any. And our experience has
15 been that the benefits very quickly exceed the
16 planning assumptions that are used when the
17 initial investment decisions have been made.

18 And as a consequence I think it's hard
19 to avoid the conclusion that the risks in this
20 particular field are fairly asymmetric. That
21 there's a much greater risk of under investment,
22 which we've experienced, than there is of over
23 investment.

24 MS. SCHILBERG: Thank you. The next
25 topic I wanted to talk about is insurance, because

1 there has been a movement afoot to allocate an
2 insurance value to transmission.

3 And I would just caution the Commission
4 that if an insurance value is to be allocated that
5 at some point we ask the question, then, when are
6 we over-insured. Because, of course, in the
7 energy sector we now have increased reserve
8 margins. We have advanced contracting for 90 and
9 95 percent of the load. We have energy
10 efficiency. We're working on demand response.

11 We're looking at many areas, at finding
12 insurance in many areas. And, of course, the last
13 increment is always the most expensive. So at
14 some point we have to ask ourselves when do we
15 have enough insurance.

16 And any insurance value here needs to be
17 incremental to all the other insurance programs
18 that we have in the energy sector.

19 PRESIDING MEMBER GEESMAN: Well, I think
20 in 1988 when the Public Utilities Commission first
21 denied the IOUs participation in the California/
22 Oregon Transmission project, that argument might
23 have been able to have been made.

24 But I think that the residents in the
25 Bay Area that suffered a half dozen blackouts in

1 2001 because of the absence of the Path 15
2 upgrades would disagree with the conclusion.

3 And I think in retrospect it appears
4 pretty clear that that would have been a wise
5 insurance investment to make in 1988.

6 MS. SCHILBERG: Okay. The last topic I
7 wanted to mention is the banking of corridors. I
8 think the original PUC decision was made because
9 there had been some abuse of the capability of the
10 utilities to inventory property for future use.

11 And so whatever steps are taken to
12 change the rules as needed so that transmission
13 corridors can be held for a longer time need to
14 keep in mind that we don't go the other direction,
15 overkill and allow utilities to be carrying a lot
16 of property for a really long time.

17 My question is also, though, I wonder if
18 FERC doesn't have rules already about the
19 transmission under its jurisdiction and the
20 ratebasing rule with respect to FERC transmission.
21 Because I know the PUC decision that you're
22 referring to was before FERC received jurisdiction
23 over the transmission. So I'm not sure that the
24 PUC is the correct agency to be going to at that
25 point.

1 That concludes my remarks. Thank you.

2 PRESIDING MEMBER GEESMAN: I think that
3 last point is a good one, that we need to check
4 out to determine what role FERC jurisdiction does
5 play on these ratebasing questions.

6 I guess I would add that I, in general,
7 have been quite encouraged by TURN's approach to
8 transmission in the past, at least as it's been
9 embodied in my friend, Mike Florio's, votes at the
10 ISO.

11 During my short time on the board there
12 the projects that we considered were the Path 15
13 upgrades, the Valley Rainbow project, Jefferson-
14 Martin and the Mission Miguel project. In each of
15 those Mr. Florio and I traded off being either the
16 sponsor of the motion or the seconder of the
17 motion. And I think his focus on the ratepayer
18 benefits from investments in this needed
19 infrastructure have been pretty persuasive all
20 around state government.

21 MS. SCHILBERG: Thank you.

22 PRESIDING MEMBER GEESMAN: Thank you.

23 ASSOCIATE MEMBER BOYD: I would just say
24 your points and your cautions are well taken,
25 albeit cautious and conservative. But I think

1 Commissioner Geesman made a lot of good points.

2 With regard to risk and reward, we really need to
3 explore risk and insurance and how far out on the
4 curve of risk you go. The super-conservative
5 approach of the past has not served us too well.

6 So your points are well taken, but we've
7 got to take some risks if we're going to bail
8 ourselves out a little bit here. So, good points.

9 MS. SCHILBERG: Thank you.

10 PRESIDING MEMBER GEESMAN: Bob Burt from
11 the Insulation Contractors Association.

12 MR. BURT: Bob Burt representing
13 Insulation Contractors Association. I should say
14 at the beginning that our primary interest here is
15 like almost all the rest of California, that we'd
16 like to see the current there when the switch is
17 turned on.

18 We do have some points that are
19 unrelated to each other that I'd still like to
20 make. First, we agree with the point that you
21 should start early when you're discussing demand
22 reduction items. But our experience has been that
23 prediction of what a specific demand reduction
24 program will do has not been very good.

25 We have improved our measurement

1 evaluation so we've got a pretty good idea of what
2 is accomplished by programs in effect. But we
3 have been disappointed or surprised by programs
4 when they were first proposed and then
5 implemented.

6 So my suggestion is that in this process
7 you concentrate more on the use of programs that
8 are there, an encouraging new but not betting much
9 on what you're going to get from those new ones.

10 My second point is that we should regard
11 the East Coast blackout as a warning. And in your
12 planning you should include serious attention to
13 any efforts to prevent blackout spread. After
14 all, the general consensus now is that the East
15 Coast blackout was caused by some stupid errors in
16 one utility. Well, the West Coast has enough
17 utilities operating in the net that we can't be
18 sure that one of them wouldn't some time be
19 stupid.

20 My next point deals with the possibility
21 of a terrorist threat. And I don't think we can
22 assume that we can prevent. But I can tell you my
23 past life I was in military demolition, and it's
24 easy to carry demolitions necessary to drop a
25 tower. One person can do it.

1 Now, I don't think we can guard all our
2 towers. But we could do such things as having
3 erector set tower replacements available so that
4 if a tower is dropped, it can be more rapidly
5 replaced.

6 The next point I've found myself
7 crossing out most of the items I had planned to
8 address on social discount. Our Association does
9 not ordinarily see eye-to-eye with TURN, but I
10 believe that almost every point that TURN just
11 finished making we would agree with.

12 And I would add that the fact that power
13 plants have found themselves fully used is not
14 something we can be too sanguine about, in view of
15 the fact that we have had many periods when
16 utility dispatchers were phoning all over the west
17 looking for one more kW.

18 So, I think that the points that were
19 made were valid. I think the main thing we have
20 to concern ourselves about is the possibility of
21 when an item goes into the utility discount rate,
22 where the utility is receiving a rate of return on
23 it, you are talking about a lot different money
24 than a social discount rate.

25 I think it's fully appropriate to use

1 social discount on such things as agency costs and
2 regulatory costs where you're talking about action
3 that at least resembles the costs that come from
4 the state bond issues and so forth.

5 And finally, and again an unrelated
6 point, I have been working as a lobbyist for
7 different agencies since 1970, so I think I can
8 say I have some familiarity with the process.

9 If you need legislation I urge you not
10 to let others write it. Your own counsel are
11 quite competent. And you need to write
12 legislation which asks for what you need, and
13 which can be strongly and logically defended,
14 preferably by California and West Coast examples.
15 And I commend the staff report for much of that
16 sort of thing.

17 The only other caution I would raise is
18 that when major legislation is before the
19 Legislature, it's an irritating process. But the
20 fact is that they feel a little bit disgruntled if
21 they have a major piece of legislation and they
22 don't see somebody there, a senior from the agency
23 that's looking for it.

24 As a footnote on that matter of ask for
25 what you need, you can assume that your

1 legislation will draw out every NIMBY
2 representative there is. They all have much more
3 noble titles. And if, in fact, you're forced,
4 because you can't defend some part of it well, to
5 accept an amendment, the door is open because
6 there are two routes to killing legislation.

7 One, just you got the votes and you stop
8 it. The other is you amend it to death. So
9 that's for the justification for my point, ask for
10 what you need and what you're sure you can defend.

11 Do you have any questions?

12 PRESIDING MEMBER GEESMAN: Thank you,
13 Bob. Good to see you again.

14 ASSOCIATE MEMBER BOYD: Thanks, Bob.

15 PRESIDING MEMBER GEESMAN: Ed Chang,
16 Flynn Resources Consultants.

17 MR. CHANG: Good morning; I'm Ed Chang
18 with Flynn Resources Consultants, Incorporated.
19 I'm here today to represent the Bay Area Municipal
20 Transmission Group. It consists of the municipal
21 utilities of Santa Clara, Alameda, Palo Alto and
22 the acronym is BAMX, B-A-M-X, whose objective is
23 to promote reliable electric supply to and within
24 the San Francisco Bay Area at reasonable cost.

25 Commissioner Geesman, Commissioner Boyd,

1 thank you for allowing me to speak today. First
2 of all, I'd like to endorse Armie's comment about
3 the staff's report. I think it is an excellent
4 report.

5 I'll be commenting in three areas.
6 First, the staff report, and then a comment on
7 corridor planning. And then how the California
8 Energy Commission Staff could use its resources in
9 future advanced transmission planning.

10 The first one, BAMX, Bay Area Municipal
11 Transmission Group, endorsed the general direction
12 taken in the draft report. There's a need to
13 assess the economics of latent congestion, whether
14 that congestion now results in consumers paying a
15 congestion fee for uneconomic generation, i.e.,
16 RMR, reliability/must run generation.

17 Second, quantify the economic benefits
18 to meeting a one-in-ten-year loss-of-load
19 probability in load pockets. This is the ISO-
20 recommended resource adequacy level with a
21 deliverability test.

22 Third, although infrequent events need
23 to be discounted by their probability of
24 occurrence, in an economic assessment identify
25 those that are unacceptable and need to be insured

1 against with adequate transmission.

2 Lastly, the use of a social discount
3 rate for transmission infrastructure is entirely
4 appropriate. Again, based on the comments in the
5 report and the public benefit and social goods.
6 You can play around with numbers, hundred years, 2
7 percent, 3 percent. But the whole concept of
8 using the social discount rate, particularly on
9 something that provides multi broad benefits is
10 appropriate.

11 On corridor planning, corridor planning
12 as proposed is important. Need to prioritize the
13 acquisition of these corridors in congested urban
14 metropolitan areas such as the Bay Area or San
15 Diego area where the value of advanced planning is
16 the greatest.

17 Current practice of the transmission
18 owners have to be maximize the utilization of
19 existing right-of-ways. That's great. We should
20 utilizing existing right-of-ways. It's good
21 economics. But the time for advanced corridor
22 planning is now.

23 Lastly, it's critical for the CEC to
24 effectively allocate its resources to maximize the
25 chances of insuring adequate transmission

1 resources. When potential activities are
2 considered, provide stakeholders with resource
3 needs so that they can prioritize the demands.

4 Continue to emphasize the need to have a
5 CEC role that complements the activities of the
6 ISO planning and CPUC transmission planning
7 activities.

8 Thank you, those are my comments.

9 PRESIDING MEMBER GEESMAN: Thank you,
10 Mr. Chang.

11 ASSOCIATE MEMBER BOYD: Thank you.

12 PRESIDING MEMBER GEESMAN: Jack Pigott,
13 Calpine.

14 MR. PIGOTT: Good morning,
15 Commissioners. As you know, generation is
16 frequently considered an alternative to
17 transmission. But given that you're rarely able
18 to site generation at exactly the place that it's
19 needed, usually every project has a host of
20 transmission requirements that are part of the
21 project. And that's been the case for a number of
22 Calpine's projects.

23 The Pittsburgh project's had some major
24 transmission. And it brings me to one thing that
25 I noticed in the report here which I'd say overall

1 is an excellent report. On page 68 there's a
2 section that describes the Otay Mesa power
3 purchase agreement, transmission lines.

4 And when that contract was accepted
5 there was a condition; and that's that these
6 transmission lines be built. It was a condition
7 of San Diego. And they certainly evaluated it,
8 and so did the Public Utilities Commission in
9 their decision.

10 So the last sentence of this section
11 where it says: to receive the maximum value from
12 this contract, SDG&E needs to construct two
13 transmission lines, neither of which were
14 considered with the cost of the purchase
15 agreement." I just don't feel that that's
16 correct. And if you put a period after "lines"
17 and struck where it says "neither of which were
18 considered" and the remainder of the sentence, I
19 think that that would be accurate.

20 My other comment, I noticed the
21 recommendation that a Salton Sea geothermal area
22 study group be formed. I think that's a great
23 idea, and I wanted to propose that you might also
24 consider one for the Glass Mountain geothermal
25 resource area. And I realize it's not in here

1 because I didn't come to suggest it earlier on in
2 the process. But it's another major geothermal
3 area in California that has transmission issues.

4 And so those are my comments.

5 PRESIDING MEMBER GEESMAN: Thank you,
6 Jack.

7 MR. PIGOTT: Thank you.

8 PRESIDING MEMBER GEESMAN: That exhausts
9 my supply of blue cards. Is there anyone else
10 who'd like to address the Committee?

11 MR. WARD: Good morning, Commissioners.
12 My name is Mark Ward; I'm with Los Angeles
13 Department of Water and Power.

14 I'm just going to make general comments
15 based on these particular questions that I
16 received this morning, and then we will send the
17 Commission written comments within the next ten
18 days.

19 PRESIDING MEMBER GEESMAN: Excellent.

20 MR. WARD: Specifically, there's been
21 discussion about social discount. We've also
22 looked into the document and there was a
23 discussion about single-use avoidance for
24 transmission. You've asked us about RPS plans and
25 how the City of Los Angeles, along with other

munis, may participate in this particular process.

Social discount rates apply to transmission for Los Angeles, I think we need to look at whether transmission is being done for public good. And I think we equate that to reliability issues. Or if it's being done as a merchant type of project. And I think those two types of considerations need to be made.

Additionally, I think TURN had made comments about there may be some issues looking at a social discount rate versus rates that the developers actually end up having to be applied.

There was some comments in the document concerning avoiding using single-use transmission. From Los Angeles's perspective we believe that each project should be determined and justified based on those justifications that support each project, whether that project is a stand-alone project for transmission, generation or some combination of generation and transmission.

However, any of these scenarios we should be cognizant and would want to be able to protect dedicating any facilities for ratepayer use in the long term.

As an update for Los Angeles's RPS, as

1 you may be well aware, the Los Angeles RPS had an
2 RFP that went out back in, I believe, June. We're
3 expecting responses back by September. We will be
4 doing assessments through October. And we're
5 expecting a range of projects from locally
6 developed projects, projects up through the Owens
7 Valley and interstate projects which we'll be
8 evaluating on a case-by-case basis.

9 And lastly, CEC has expressed its
10 interest in incorporating muni input, and
11 identifying joint needs and common goals. And
12 this can be done.

13 In the past LADWP has worked with
14 Southern California Edison, Nevada Power Company,
15 Arizona Public Service, Salt River Project,
16 Western Area Power Administration, also other
17 cities within the southern California area,
18 Burbank, Glendale, Pasadena, Anaheim, Riverside,
19 Vernon, Azusa, Banning, Colton, others.

20 However, the challenges will come not in
21 finding our joint needs and common goals, the
22 challenges will come in how any joint projects end
23 up being managed, and how we can participate in
24 those joint projects.

25 And we believe the challenges will come

1 from any redesigned FERC market that is being
2 proposed. These challenges will include
3 uncertainties in costs, uncertainty in future
4 rights and uncertainty in future rules. And we
5 believe those are the areas that we -- a great
6 concern for any future joint projects.

7 Thank you.

8 PRESIDING MEMBER GEESMAN: Thank you,
9 Mr. Ward. Appreciate it.

10 Anyone else in the audience that would
11 care to address the Committee? Anybody on the
12 phone, Sandra?

13 I'm going to take that as a no.

14 (Laughter.)

15 PRESIDING MEMBER GEESMAN: I want to
16 extend my thanks to all of you for participating
17 today. As Sandra indicated, the next step will be
18 the release of a draft Committee report in mid
19 September. We'll follow that with workshops in
20 early October around the state. And then present
21 a document for Commission consideration on
22 November 3rd.

23 Again, I want to thank you all for being
24 here. Manuel?

25 MR. ALVAREZ: I just have a procedural

1 question. Is the Committee report that was
2 referenced and workshops around the state, is that
3 going to be just on transmission, or is that going
4 to tie the entire scope of the update?

5 PRESIDING MEMBER GEESMAN: No, we'll tie
6 the entire scope of the update together into a
7 single document.

8 MR. ALVAREZ: Okay.

9 PRESIDING MEMBER GEESMAN: So the
10 document that comes out in mid September for
11 additional workshops will be a single consolidated
12 Committee report.

13 And then what we release in I believe
14 Sandra's calendar said October 20th, for
15 Commission consideration on November 3rd will also
16 be a consolidated Committee report.

17 MR. ALVAREZ: Okay, thank you.

18 PRESIDING MEMBER GEESMAN: With that
19 we'll be adjourned.

20 (Whereupon, at 11:20 a.m., the Committee
21 workshop was adjourned.)

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